

### State of Misconsin 2013 - 2014 LEGISLATURE





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PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

Converted to budget draft

No charge

AN ACT /...; relating to: sponsorship and partnership agreements.

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# Analysis by the Legislative Reference Bureau TRANSPORTATION

#### **HIGHWAYS**

Under current law, DOT is responsible for maintenance of the state trunk highway system. Maintenance activities include snow and ice control, vegetation management, and other operations required on a continuing basis to preserve state highways or to provide adequate traffic service. For purposes of DOT's maintenance activities, bikeways established by DOT are considered state trunk highways. Also under current law, DOT may construct and maintain certain roadside improvements along or close to state trunk highways, including rest areas, overlooks, turnouts, and windbreak hedges.

This bill allows DOT to enter into sponsorship agreements under which DOT displays advertising, promotional, or sponsorship material, or other information, associated with the sponsor at locations owned or controlled by DOT in exchange for the sponsor's payment of fees or provision of services, including maintenance services, to DOT. The bill also allows DOT to enter into partnership agreements under which DOT authorizes a partner to engage in commercial activity at locations owned or controlled by DOT in exchange for the partner's payment of fees or provision of services, including maintenance services, to DOT. A sponsor or partner may be a public or private entity or an individual. All fees received by DOT under the agreement may be used by DOT for the following: 1) the maintenance and repair of state trunk highways, state highway roadside improvements, and certain bridges

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that are not on the state trunk highway system; 2) other highway operations relating to the maintenance of state trunk highways, state highway roadside improvements, and certain bridges that are not on the state trunk highway system; 3) maintenance activities carried out under contract with county highway committees or municipalities; 4) the issuance of oversize vehicle permits; and 5) DOT's disadvantaged business demonstration and training program. The contract for any sponsorship agreement or partnership agreement entered into by DOT must be awarded on the basis of competitive proposals to the person submitting the most advantageous competitive proposal, as determined by DOT.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

### The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 20.395 (3) (eg) of the statutes is created to read:

20.395 (3) (eg) Supplement from sponsorship and partnership agreements, state funds. From the general fund, all moneys received under s. 84.01 (36) (d) for any purpose described in s. 20.395 (3) (eq) or (es).

\*\*\*\*Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

\*\*\*\*NOTE: This provision depends on the enactment of s. 20.395 (3) (es), created in LRB-0254, which is also a DOT agency budget draft. If LRB-0254 is not included in the budget, this provision will need to be revised. I should also note that s. 20.395 (3) (eq) is modified in LRB-0254, but the analysis in this bill does not reflect that modification.

**Section 2.** 25.40 (1) (a) 30. of the statutes is created to read:

25.40 (1) (a) 30. Fees received under s. 84.01 (36) (d) that are deposited in the general fund and credited to the appropriation account under s. 20.395 (3) (eg).

**SECTION 3.** 84.01 (36) of the statutes is created to read:

84.01 (36) Sponsorship and partnership agreements. (a) In this subsection:

- 1. "Partner" means any person, whether public or private, that enters into an agreement with the department under par. (c).
- 2. "Sponsor" means any person, whether public or private, that enters into an agreement with the department under par. (b).

- (b) Notwithstanding s. 86.19 (1), the department may enter into sponsorship agreements under which the department displays advertising, promotional, or sponsorship material, or other information, associated with the sponsor at locations owned or controlled by the department in exchange for the sponsor's payment of fees or provision of services to the department.
- (c) Notwithstanding s. 84.25 (11), the department may enter into partnership agreements under which the department authorizes a partner to engage in commercial activity at locations owned or controlled by the department in exchange for the partner's payment of fees or provision of services to the department.
- (d) All fees received under this subsection shall be deposited in the general fund and credited to the appropriation account under s. 20.395 (3) (eg).
- (e) For each agreement under par. (b) or (c), the contract shall be awarded on the basis of competitive proposals in accordance with procedures established by the department. Requests for proposals shall be advertised in the manner determined by the department. Each contract shall be awarded to the person submitting the most advantageous competitive proposal as determined by the department. If the proposal of the person submitting the most advantageous competitive proposal is determined by the department to be less than the estimated reasonable value to the department or not in the public interest, the department may reject all proposals. The secretary shall enter into each contract on behalf of the state. Every such contract is exempted from ss. 16.70 to 16.75, 16.755 to 16.82, 16.87 and 16.89, but ss. 16.528, 16.752, 16.753, and 16.754 apply to the contract.

**SECTION 4.** 84.07 (1) of the statutes is amended to read:

84.07 (1) STATE EXPENSE; WHEN DONE BY COUNTY OR MUNICIPALITY. The Subject to sub. (1r), the state trunk highway system shall be maintained by the state at state

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expense. The department shall prescribe by rule specifications for such maintenance and may contract with any county highway committee or municipality to have all or certain parts of the work of maintaining the state trunk highways within or beyond the limits of the county or municipality, including interstate bridges, performed by the county or municipality, and any county or municipality may enter into such contract. General maintenance activities include the application of protective coatings, the removal and control of snow, the removal, treatment and sanding of ice, interim repair of highway surfaces and adjacent structures, and all other operations, activities and processes required on a continuing basis for the preservation of the highways on the state trunk system, and including the care and protection of trees and other roadside vegetation and suitable planting to prevent soil erosion or to beautify highways pursuant to s. 66.1037, and all measures deemed necessary to provide adequate traffic service. Special maintenance activities include the restoration, reinforcement, complete repair or other activities which the department deems are necessary on an individual basis for specified portions of the state trunk Maintenance activities also include the installation, replacement, system. rehabilitation, or maintenance of highway signs, traffic control signals, highway lighting, pavement markings, and intelligent transportation systems. The department may contract with a private entity for services or materials or both associated with the installation, replacement, rehabilitation, or maintenance of highway signs, traffic control signals, highway lighting, pavement markings, and intelligent transportation systems.

**SECTION 5.** 84.07 (1r) of the statutes is created to read:

84.07 (1r) Sponsorship and partnership agreements under s. 84.01 (36) that require

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the sponsor or partner to perform maintenance activities, in accordance with the department's standards, for the benefit of the department.

**Section 6.** 84.29 (5) of the statutes is amended to read:

84.29 (5) Construction of grade separations at intersections. furtherance of the public interest and general welfare of the state and the traveling public in the development of the interstate system, the department is authorized and empowered to construct grade separations at intersections of any interstate highway with other public highways and railroads and to change and adjust the lines of public highways and if necessary combine or relocate the same to adjust traffic service to grade separation structures. The entire cost of grade separations and relocations and alterations of local roads as so determined by the department shall be a part of the construction of and financed as a part of the cost of the interstate highway. The department may by agreement with a county or municipality or by order summarily vacate or relocate any town, county, city or village highway as part of the construction of an interstate highway but shall pay any damage legally payable under existing law to any property owner directly injured by the vacation or relocation of such street or highway. The department is empowered to enter into agreement with the unit of government having jurisdiction over the local highway relocated or altered as a part of the interstate highway improvement with respect to maintenance thereof, and in the absence of mutual agreement to the contrary, such relocated or altered highway shall be maintained by the unit of government having jurisdiction thereof before it was so relocated or altered, except any parts thereof which the department determines to be useful in the operation of or for access to the interstate highway, which parts shall be maintained by the state, subject to s. 84.07 (1r), as a part of the interstate highway. The action by the department relative to vacation and relocation

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or combining a public highway under jurisdiction of any county, town, city or village shall be conclusive.

**SECTION 7.** 84.295 (6) of the statutes is amended to read:

84.295 (6) Construction of grade separations at intersections. In the furtherance of the public interest and general welfare of the state and the traveling public in the development of freeways or expressways, the department is authorized and empowered to construct grade separations at intersections of any freeway or expressway with other public highways and railroads and to change and adjust the lines of public highways and if necessary combine, relocate or extend the same to adjust traffic service to grade separation structures. The entire cost of grade separations and relocations, alterations or extensions of local roads as so determined by the department shall be a part of the construction of and financed as a part of the cost of the freeway or expressway. The department may by agreement with a county or municipality or by order summarily vacate or relocate any town, county, city or village highway as part of the construction of a freeway or expressway but shall pay any damage legally payable under existing law to any property owner directly injured by the vacation or relocation of such street or highway. The department is empowered to enter into agreement with the units of government having jurisdiction over a local highway relocated, altered or extended as a part of the freeway or expressway improvement with respect to maintenance thereof, and in the absence of mutual agreement to the contrary, such relocated, altered or extended highway shall be maintained by the unit of government having jurisdiction thereof before it was so relocated, altered or extended, except any parts thereof which the department determines to be useful in operation of or for access to the freeway or expressway. including structures over the freeway or expressway, which parts shall be

maintained by the state, subject to s. 84.07 (1r), as a part of the freeway or expressway. The action by the department relative to vacation, relocation, extension or combining of a public highway under jurisdiction of any county, town, city or village shall be conclusive.

(END)

#### Gary, Aaron

From:

Byrnes, Tyler - DOA <Tyler.Byrnes@wisconsin.gov>

Sent:

Tuesday, January 22, 2013 1:48 PM

To:

Gary, Aaron

Subject:

RE: LRB - 0161/1 Sponsorship Agreements

Aaron,

Why don't you make the change adding the cross reference s. 86.191. I don't think the other references are necessary.

Thanks,

Tyler

From: Gary, Aaron [mailto:Aaron.Gary@legis.wisconsin.gov]

Sent: Friday, January 18, 2013 9:14 AM

To: Byrnes, Tyler - DOA

Subject: RE: LRB - 0161/1 Sponsorship Agreements

Thanks Tyler. The other thing is that I did not include s. 86.191 in the cross-references because that statute allows the highway authority to approve it, so DOT would simply approve the sign. However, I suppose it is possible that one of the two highways might not be under DOT's control, so perhaps a reference to s. 86.191 is advisable.

The specific instructions DOT provided have some problems. Can I discuss this directly with DOT?

Thanks.

Aaron

Aaron R. Gary
Attorney, Legislative Reference Bureau
608.261.6926 (voice)
608.264.6948 (fax)
aaron.gary@legis.state.wi.us

From: Byrnes, Tyler - DOA [mailto:Tyler.Byrnes@wisconsin.gov]

Sent: Thursday, January 17, 2013 5:02 PM

To: Gary, Aaron

Subject: RE: LRB - 0161/1 Sponsorship Agreements

Aaron – OGC review it. I'm not sure why they decided they needed these changes at this point. I was told back in November by DOT that this draft was final after they worked on it.

From: Gary, Aaron [mailto:Aaron.Gary@legis.wisconsin.gov]

Sent: Thursday, January 17, 2013 4:34 PM

To: Byrnes, Tyler - DOA

**Subject:** RE: LRB - 0161/1 Sponsorship Agreements

Hi Tyler,

Items 1., 3., and 4. are not necessary. The draft already provides exceptions to 86.19 (1) and 84.25 (11). See the "notwithstanding" language that begins lines 3 and 8 on p. 3.

The draft provides wide latitude to DOT to determine what the terms of the contract are – including allowing erection of advertising signs in ROWs and allowing commercial enterprises. The draft also allows DOT to specify, under the terms of the contracts, that all signs must comply with the MUTCD and federal law.

Looking at DOT's comments, I think the only change that is needed is that s. 86.191 (1) should be added to the 86.19 (1) cross-reference at p. 3, line 3.

Has DOT OGC reviewed this? Is there a reason why DOT, after all this time, now believes the "notwithstanding" language is insufficient? I believe that the way it is now drafted (/1) is quite sufficient, but if DOT insists on accomplishing the same result with a different approach, I could do that too.

Thanks. Aaron

Aaron R. Gary Attorney, Legislative Reference Bureau 608.261.6926 (voice) 608.264.6948 (fax) aaron.gary@legis.state.wi.us

From: Byrnes, Tyler - DOA [mailto:Tyler.Byrnes@wisconsin.gov]

Sent: Tuesday, January 15, 2013 3:27 PM

To: Gary, Aaron

**Subject:** LRB - 0161/1 Sponsorship Agreements

Aaron,

Could you make the following changes to the sponsorship agreements draft:

- 1. Provide an exception for signs erected via sponsorship agreements to s. 86.19, which limits signs that may be placed in the highway right-of-way to only those that are necessary for guidance or warning of traffic.
- 2. Provide an exception to 86.191 that allows signs erected under a sponsorship agreement to be erected within 1000 feet of an intersection.
- 3. Provide an exception to 84.25(11) that allows commercial enterprises to be located within controlled access highways if they are located there via a sponsorship agreement with the department.
- 4. All exceptions to state statutes granted should reference the fact that signs and commercial enterprises cannot be placed where they would be in violation of federal law or the Manual on Uniform Traffic Control Devices, as adopted under s. 84.02(4)(e)..

### Here is some suggested language provided by the department:

SECTION 5M. 84.25(11) of the statutes is amended to read:

84.25(11) COMMERCIAL ENTERPRISES. No commercial enterprise, except a vending facility which is licensed by the department of workforce development and operated by blind or visually impaired persons, or a commercial enterprise exempted from this subsection by an agreement under ss. 84.01 (30) (g), 84.01(36)(b) or 84.07(1r), shall be authorized or conducted within or on property acquired for or designated as a controlled-access highway.

On page 7, after line 4, insert:

SECTION 8. 86.19(1m) of the statutes is renumbered 86.19(1m) (a) and 86.19(1m)(b) is created to read: 86.19(1m)(b) Notwithstanding sub. (1), the department may permit the erection of signs that acknowledge sponsorship of a highway rest area or facility or other location owned or controlled by the department pursuant to ss. 84.01(36)(b) or

84.07(1r), except that no sign may be placed in violation of federal law or any manual adopted by the department under s. 84.02(4)

SECTION 9. 86.191(1m) of the statutes is created to read:

86.191(1m) Notwithstanding sub. (1), the department may permit the erection of signs acknowledging sponsorship of a highway rest area or facility or other location owned or controlled by the department pursuant to ss. 84.01(36)(b) or 84.07(1r), except that no sign may be placed in violation of federal law or any manual adopted by the department under s. 84.02(4)

Thanks,

Tyler



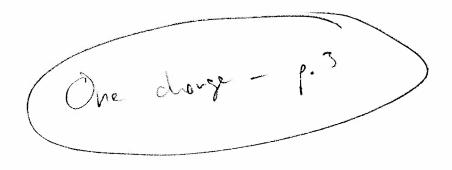
## State of Misconsin 2013 - 2014 LEGISLATURE

1/23



DOA:.....Byrnes, BB0235 – Appropriation and operational changes allowing sponsorship agreements

### FOR 2013-2015 BUDGET - NOT READY FOR INTRODUCTION



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AN ACT /:; relating to: sponsorship and partnership agreements.

### Analysis by the Legislative Reference Bureau TRANSPORTATION

#### **HIGHWAYS**

Under current law, DOT is responsible for maintenance of the state trunk highway system. Maintenance activities include snow and ice control, vegetation management, and other operations required on a continuing basis to preserve state highways or to provide adequate traffic service. For purposes of DOT's maintenance activities, bikeways established by DOT are considered state trunk highways. Also under current law, DOT may construct and maintain certain roadside improvements along or close to state trunk highways, including rest areas, overlooks, turnouts, and windbreak hedges.

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may be a public or private entity or an individual. All fees received by DOT under the agreement may be used by DOT for the following: 1) the maintenance and repair of state trunk highways, state highway roadside improvements, and certain bridges that are not on the state trunk highway system; 2) other highway operations relating to the maintenance of state trunk highways, state highway roadside improvements, and certain bridges that are not on the state trunk highway system; 3) maintenance activities carried out under contract with county highway committees or municipalities; 4) the issuance of oversize vehicle permits; and 5) DOT's disadvantaged business demonstration and training program. The contract for any sponsorship agreement or partnership agreement entered into by DOT must be awarded on the basis of competitive proposals to the person submitting the most advantageous competitive proposal, as determined by DOT.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

### The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**Section 1.** 20.395 (3) (eg) of the statutes is created to read:

20.395 (3) (eg) Supplement from sponsorship and partnership agreements, state funds. From the general fund, all moneys received under s. 84.01 (36) (d) for any purpose described in s. 20.395 (3) (eq) or (es).

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\*\*\*\*Note: This provision depends on the enactment of s. 20.395 (3) (es), created in LRB-0254, which is also a DOT agency budget draft. If LRB-0254 is not included in the budget, this provision will need to be revised. I should also note that s. 20.395 (3) (eq) is modified in LRB-0254, but the analysis in this bill does not reflect that modification.

**Section 2.** 25.40 (1) (a) 30. of the statutes is created to read:

25.40 (1) (a) 30. Fees received under s. 84.01 (36) (d) that are deposited in the general fund and credited to the appropriation account under s. 20.395 (3) (eg).

**Section 3.** 84.01(36) of the statutes is created to read:

84.01 (36) Sponsorship and partnership agreements. (a) In this subsection:

1. "Partner" means any person, whether public or private, that enters into an agreement with the department under par. (c).

- 2. "Sponsor" means any person, whether public or private, that enters into an agreement with the department under par. (b).
  - (b) Notwithstanding s. 86.19 (1), the department may enter into sponsorship agreements under which the department displays advertising, promotional, or sponsorship material, or other information, associated with the sponsor at locations owned or controlled by the department in exchange for the sponsor's payment of fees or provision of services to the department.
  - (c) Notwithstanding s. 84.25 (11), the department may enter into partnership agreements under which the department authorizes a partner to engage in commercial activity at locations owned or controlled by the department in exchange for the partner's payment of fees or provision of services to the department.
  - (d) All fees received under this subsection shall be deposited in the general fund and credited to the appropriation account under s. 20.395 (3) (eg).
  - (e) For each agreement under par. (b) or (c), the contract shall be awarded on the basis of competitive proposals in accordance with procedures established by the department. Requests for proposals shall be advertised in the manner determined by the department. Each contract shall be awarded to the person submitting the most advantageous competitive proposal as determined by the department. If the proposal of the person submitting the most advantageous competitive proposal is determined by the department to be less than the estimated reasonable value to the department or not in the public interest, the department may reject all proposals. The secretary shall enter into each contract on behalf of the state. Every such contract is exempted from ss. 16.70 to 16.75, 16.755 to 16.82, 16.87 and 16.89, but ss. 16.528, 16.752, 16.753, and 16.754 apply to the contract.

**SECTION 4.** 84.07 (1) of the statutes is amended to read:

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84.07 (1) STATE EXPENSE; WHEN DONE BY COUNTY OR MUNICIPALITY. The Subject to sub. (1r), the state trunk highway system shall be maintained by the state at state expense. The department shall prescribe by rule specifications for such maintenance and may contract with any county highway committee or municipality to have all or certain parts of the work of maintaining the state trunk highways within or beyond the limits of the county or municipality, including interstate bridges, performed by the county or municipality, and any county or municipality may enter into such contract. General maintenance activities include the application of protective coatings, the removal and control of snow, the removal, treatment and sanding of ice, interim repair of highway surfaces and adjacent structures, and all other operations, activities and processes required on a continuing basis for the preservation of the highways on the state trunk system, and including the care and protection of trees and other roadside vegetation and suitable planting to prevent soil erosion or to beautify highways pursuant to s. 66.1037, and all measures deemed necessary to provide adequate traffic service. Special maintenance activities include the restoration, reinforcement, complete repair or other activities which the department deems are necessary on an individual basis for specified portions of the state trunk system. Maintenance activities also include the installation, replacement, rehabilitation, or maintenance of highway signs, traffic control signals, highway lighting, pavement markings, and intelligent transportation systems. department may contract with a private entity for services or materials or both associated with the installation, replacement, rehabilitation, or maintenance of highway signs, traffic control signals, highway lighting, pavement markings, and intelligent transportation systems.

**SECTION 5.** 84.07 (1r) of the statutes is created to read:

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84.07 (1r) Sponsorship and partnership agreements under s. 84.01 (36) that require the sponsor or partner to perform maintenance activities, in accordance with the department's standards, for the benefit of the department.

**SECTION 6.** 84.29 (5) of the statutes is amended to read:

84.29 (5) Construction of grade separations at intersections. In the furtherance of the public interest and general welfare of the state and the traveling public in the development of the interstate system, the department is authorized and empowered to construct grade separations at intersections of any interstate highway with other public highways and railroads and to change and adjust the lines of public highways and if necessary combine or relocate the same to adjust traffic service to grade separation structures. The entire cost of grade separations and relocations and alterations of local roads as so determined by the department shall be a part of the construction of and financed as a part of the cost of the interstate highway. The department may by agreement with a county or municipality or by order summarily vacate or relocate any town, county, city or village highway as part of the construction of an interstate highway but shall pay any damage legally payable under existing law to any property owner directly injured by the vacation or relocation of such street or highway. The department is empowered to enter into agreement with the unit of government having jurisdiction over the local highway relocated or altered as a part of the interstate highway improvement with respect to maintenance thereof, and in the absence of mutual agreement to the contrary, such relocated or altered highway shall be maintained by the unit of government having jurisdiction thereof before it was so relocated or altered, except any parts thereof which the department determines to be useful in the operation of or for access to the interstate highway,

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which parts shall be maintained by the state, <u>subject to s. 84.07 (1r)</u>, as a part of the interstate highway. The action by the department relative to vacation and relocation or combining a public highway under jurisdiction of any county, town, city or village shall be conclusive.

### **SECTION 7.** 84.295 (6) of the statutes is amended to read:

84.295 (6) Construction of grade separations at intersections. In the furtherance of the public interest and general welfare of the state and the traveling public in the development of freeways or expressways, the department is authorized and empowered to construct grade separations at intersections of any freeway or expressway with other public highways and railroads and to change and adjust the lines of public highways and if necessary combine, relocate or extend the same to adjust traffic service to grade separation structures. The entire cost of grade separations and relocations, alterations or extensions of local roads as so determined by the department shall be a part of the construction of and financed as a part of the cost of the freeway or expressway. The department may by agreement with a county or municipality or by order summarily vacate or relocate any town, county, city or village highway as part of the construction of a freeway or expressway but shall pay any damage legally payable under existing law to any property owner directly injured by the vacation or relocation of such street or highway. The department is empowered to enter into agreement with the units of government having jurisdiction over a local highway relocated, altered or extended as a part of the freeway or expressway improvement with respect to maintenance thereof, and in the absence of mutual agreement to the contrary, such relocated, altered or extended highway shall be maintained by the unit of government having jurisdiction thereof before it was so relocated, altered or extended, except any parts thereof which the department

determines to be useful in operation of or for access to the freeway or expressway, including structures over the freeway or expressway, which parts shall be maintained by the state, subject to s. 84.07 (1r), as a part of the freeway or expressway. The action by the department relative to vacation, relocation, extension or combining of a public highway under jurisdiction of any county, town, city or village shall be conclusive.

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(END)



### State of Misconsin 2013 - 2014 LEGISLATURE

1/13



D-Note

RMR)

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- 2. "Sponsor" means any person, whether public or private, that enters into an agreement with the department under par. (b).
- (b) Notwithstanding ss. 86.19 (1) and 86.191 (1), the department may enter into sponsorship agreements under which the department displays advertising, promotional, or sponsorship material, or other information, associated with the sponsor at locations owned or controlled by the department in exchange for the sponsor's payment of fees or provision of services to the department.
- (c) Notwithstanding s. 84.25 (11), the department may enter into partnership agreements under which the department authorizes a partner to engage in commercial activity at locations owned or controlled by the department in exchange for the partner's payment of fees or provision of services to the department.
- (d) All fees received under this subsection shall be deposited in the general fund and credited to the appropriation account under s. 20.395 (3) (eg).
- (e) For each agreement under par. (b) or (c), the contract shall be awarded on the basis of competitive proposals in accordance with procedures established by the department. Requests for proposals shall be advertised in the manner determined by the department. Each contract shall be awarded to the person submitting the most advantageous competitive proposal as determined by the department. If the proposal of the person submitting the most advantageous competitive proposal is determined by the department to be less than the estimated reasonable value to the department or not in the public interest, the department may reject all proposals. The secretary shall enter into each contract on behalf of the state. Every such contract is exempted from ss. 16.70 to 16.75, 16.755 to 16.82, 16.87 and 16.89, but ss. 16.528, 16.752, 16.753, and 16.754 apply to the contract.

84.07 (1) STATE EXPENSE; WHEN DONE BY COUNTY OR MUNICIPALITY. The Subject to sub. (1r), the state trunk highway system shall be maintained by the state at state expense. The department shall prescribe by rule specifications for such maintenance and may contract with any county highway committee or municipality to have all or certain parts of the work of maintaining the state trunk highways within or beyond the limits of the county or municipality, including interstate bridges, performed by the county or municipality, and any county or municipality may enter into such contract. General maintenance activities include the application of protective coatings, the removal and control of snow, the removal, treatment and sanding of ice, interim repair of highway surfaces and adjacent structures, and all other operations, activities and processes required on a continuing basis for the preservation of the highways on the state trunk system, and including the care and protection of trees and other roadside vegetation and suitable planting to prevent soil erosion or to beautify highways pursuant to \$\security 66.1037\$, and all measures deemed necessary to provide adequate traffic service. Special maintenance activities include the restoration, reinforcement/complete repair or other activities which the department deems are necessary on an individual basis for specified portions of the state trunk Maintenance activities also include the installation, replacement, system. rehabilitation, or/maintenance of highway signs, traffic control signals, highway lighting, pavement markings, and intelligent transportation systems. The department/may contract with a private entity for services or materials or both associated with the installation, replacement, rehabilitation, or maintenance of highway signs, traffic control signals, highway lighting, pavement markings, and intelligent transportation systems.

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**SECTION 5.** 84.07 (1r) of the statutes is created to read:

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84.07 (1r) Sponsorship and partnership agreements under s. 84.01 (36) that require the sponsor or partner to perform maintenance activities, in accordance with the department's standards, for the benefit of the department.

**Section 6.** 84.29 (5) of the statutes is amended to read:

84.29 (5) CONSTRUCTION OF GRADE SEPARATIONS AT INTERSECTIONS. furtherance of the public interest and general welfare of the state and the traveling public in the development of the interstate system, the department is authorized and empowered to construct grade separations at intersections of any interstate highway with other public highways and railroads and to change and adjust the lines of public highways and if necessary combine or relocate the same to adjust traffic service to grade separation structures. The entire cost of grade separations and relocations and alterations of local roads as so determined by the department shall be a part of the construction of and financed as a part of the cost of the interstate highway. The department may by agreement with a county or municipality or by order summarily vacate or relocate any town, county, city or village highway as part of the construction of an interstate highway but shall pay any damage legally payable under existing law to any property owner directly injured by the vacation or relocation of such street or highway. The department is empowered to enter into agreement with the unit of government having jurisdiction over the local highway relocated or altered as a part of the interstate highway improvement with respect to maintenance thereof, and in the absence of mutual agreement to the contrary, such relocated or altered highway shall be maintained by the unit of government having jurisdiction thereof before it was so relocated or altered, except any parts thereof which the department determines to be useful in the operation of or for access to the interstate highway.

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which parts shall be maintained by the state, <u>subject to s. 84.07 (1r)</u>, as a part of the interstate highway. The action by the department relative to vacation and relocation or combining a public highway under jurisdiction of any county, town, city or village shall be conclusive.

### **SECTION 7.** 84.295 (6) of the statutes is amended to read:

84.295 (6) Construction of grade separations at intersections. In the furtherance of the public interest and general welfare of the state and the traveling public in the development of freeways or expressways, the department is authorized and empowered to construct grade separations at intersections of any freeway or expressway with other public highways and railroads and to change and adjust the lines of public highways and if necessary combine, relocate or extend the same to adjust traffic service to grade separation structures. The entire cost of grade separations and relocations, alterations or extensions of local roads as so determined by the department shall be a part of the construction of and financed as a part of the cost of the freeway or expressway. The department may by agreement with a county or municipality or by order summarily vacate or relocate any town, county, city or village highway as part of the construction of a freeway or expressway but shall pay any damage legally payable under existing law to any property owner directly injured by the vacation or relocation of such street or highway. The department is empowered to enter into agreement with the units of government having jurisdiction over a local highway relocated, altered or extended as a part of the freeway or expressway improvement with respect to maintenance thereof, and in the absence of mutual agreement to the contrary, such relocated, altered or extended highway shall be maintained by the unit of government having jurisdiction thereof before it was so relocated, altered or extended, except any parts thereof which the department

determines to be useful in operation of or for access to the freeway or expressway, including structures over the freeway or expressway, which parts shall be maintained by the state, subject to s. 84.07 (1r), as a part of the freeway or expressway. The action by the department relative to vacation, relocation, extension or combining of a public highway under jurisdiction of any county, town, city or village shall be conclusive.

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(END)

Note

### 2013-2014 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0161/3ins ARG: 4:...

### **INSERT 4-24:**

\*\*\*\*Note: This draft omits reconciled s. 84.07 (1). The treatment of s. 84.07 (1) that previously appeared in LRB-0161 has been added to LRB-0254.

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0161/3dn ARG:f.:... Suc

- date -

ATTN: Tyler Byrnes

This draft reconciles LRB-0254 and LRB-0161. Both of these drafts should continue to appear in the compiled bill. I have removed the treatment of s. 84.07 (1) from this draft and added it to LRB-0254.

As indicated in previously versions of this draft, the draft contains a cross-reference in created s. 20.395 (3) (eg) to a provision created in LRB-0254 (s. 20.395 (3) (es)). If LRB-0254 is not included in the compiled bill, further reconciliation will be necessary.

Unlike LRB-0161/2, the attached draft includes changes in the analysis that reflect modifications in LRB-0254 to s. 20.395 (3) (eq). If LRB-0254 is not included in the compiled bill, further reconciliation of the analysis will be necessary.

The attached draft also changes the numbering in bill section 2, from s. 25.40 (1) (a) 30. to s. 25.40 (1) (a) 31., to avoid a conflict with another draft.

Aaron R. Gary Legislative Attorney Phone: (608) 261–6926

E-mail: aaron.gary@legis.wisconsin.gov

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0161/3dn ARG:sac:rs

February 13, 2013

ATTN: Tyler Byrnes

This draft reconciles LRB-0254/3 and LRB-0161/2. Both of these drafts should continue to appear in the compiled bill. I have removed the treatment of s. 84.07 (1) from this draft and added it to LRB-0254.

As indicated in previously versions of this draft. the draft contains a cross-reference in created s. 20.395 (3) (eg) to a provision created in LRB-0254 (s. 20.395 (3) (es)). If LRB-0254 is not included in the compiled bill, further reconciliation will be necessary.

Unlike LRB-0161/2, the attached draft includes changes in the analysis that reflect modifications in LRB-0254 to s. 20.395 (3) (eq). If LRB-0254 is not included in the compiled bill, further reconciliation of the analysis will be necessary.

The attached draft also changes the numbering in bill Section 2, from s. 25.40 (1) (a) 30. to s. 25.40 (1) (a) 31., to avoid a conflict with another draft.

Aaron R. Gary Legislative Attorney Phone: (608) 261–6926

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### State of Misconsin 2013 - 2014 LEGISLATURE



DOA:.....Byrnes, BB0235 – Appropriation and operational changes allowing sponsorship agreements

FOR 2013-2015 BUDGET — NOT READY FOR INTRODUCTION

AN ACT ...; relating to: sponsorship and partnership agreements.

# Analysis by the Legislative Reference Bureau TRANSPORTATION

#### **HIGHWAYS**

Under current law, DOT is responsible for maintenance of the state trunk highway system. Maintenance activities include snow and ice control, vegetation management, and other operations required on a continuing basis to preserve state highways or to provide adequate traffic service. For purposes of DOT's maintenance activities, bikeways established by DOT are considered state trunk highways. Also under current law, DOT may construct and maintain certain roadside improvements along or close to state trunk highways, including rest areas, overlooks, turnouts, and windbreak hedges.

This bill allows DOT to enter into sponsorship agreements under which DOT displays advertising, promotional, or sponsorship material, or other information, associated with the sponsor at locations owned or controlled by DOT in exchange for the sponsor's payment of fees or provision of services, including maintenance services, to DOT. The bill also allows DOT to enter into partnership agreements under which DOT authorizes a partner to engage in commercial activity at locations owned or controlled by DOT in exchange for the partner's payment of fees or provision of services, including maintenance services, to DOT. A sponsor or partner

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may be a public or private entity or an individual. All fees received by DOT under the agreement may be used by DOT for the following: 1) the maintenance and repair of state trunk highways, state highway roadside improvements, and certain bridges that are not on the state trunk highway system; 2) other highway operations relating to the maintenance of state trunk highways, state highway roadside improvements, and certain bridges that are not on the state trunk highway system; 3) routine maintenance activities performed under contract with DOT; 4) the issuance of oversize vehicle permits; and 5) DOT's disadvantaged business demonstration and training program. The contract for any sponsorship agreement or partnership agreement entered into by DOT must be awarded on the basis of competitive proposals to the person submitting the most advantageous competitive proposal, as determined by DOT.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

### The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**Section 1.** 20.395 (3) (eg) of the statutes is created to read:

20.395 (3) (eg) Supplement from sponsorship and partnership agreements, state funds. From the general fund, all moneys received under s. 84.01 (36) (d) for any purpose described in s. 20.395 (3) (eq) or (es).

\*\*\*\*NOTE: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

\*\*\*\*Note: This provision depends on the enactment of s. 20.395 (3) (es), created in LRB-0254, which is also a DOT agency budget draft. If LRB-0254 is not included in the budget, this provision will need to be revised. I note that s. 20.395 (3) (eq) is modified in LRB-0254 and the analysis in this bill reflects that modification as well as the text of created s. 20.395 (3) (es).

**SECTION 2.** 25.40 (1) (a) 31. of the statutes is created to read:

25.40 (1) (a) 31. Fees received under s. 84.01 (36) (d) that are deposited in the general fund and credited to the appropriation account under s. 20.395 (3) (eg).

**Section 3.** 84.01 (36) of the statutes is created to read:

84.01 (36) Sponsorship and partnership agreements. (a) In this subsection:

1. "Partner" means any person, whether public or private, that enters into an agreement with the department under par. (c).

- 2. "Sponsor" means any person, whether public or private, that enters into an agreement with the department under par. (b).
- (b) Notwithstanding ss. 86.19 (1) and 86.191 (1), the department may enter into sponsorship agreements under which the department displays advertising, promotional, or sponsorship material, or other information, associated with the sponsor at locations owned or controlled by the department in exchange for the sponsor's payment of fees or provision of services to the department.
- (c) Notwithstanding s. 84.25 (11), the department may enter into partnership agreements under which the department authorizes a partner to engage in commercial activity at locations owned or controlled by the department in exchange for the partner's payment of fees or provision of services to the department.
- (d) All fees received under this subsection shall be deposited in the general fund and credited to the appropriation account under s. 20.395 (3) (eg).
- (e) For each agreement under par. (b) or (c), the contract shall be awarded on the basis of competitive proposals in accordance with procedures established by the department. Requests for proposals shall be advertised in the manner determined by the department. Each contract shall be awarded to the person submitting the most advantageous competitive proposal as determined by the department. If the proposal of the person submitting the most advantageous competitive proposal is determined by the department to be less than the estimated reasonable value to the department or not in the public interest, the department may reject all proposals. The secretary shall enter into each contract on behalf of the state. Every such contract is exempted from ss. 16.70 to 16.75, 16.755 to 16.82, 16.87, and 16.89, but ss. 16.528, 16.752, 16.753, and 16.754 apply to the contract.

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\*\*\*\*NOTE: This draft omits reconciled s. 84.07 (1). The treatment of s. 84.07 (1) that previously appeared in LRB-0161 has been added to LRB-0254.

**Section 4.** 84.07 (1r) of the statutes is created to read:

84.07 (1r) Sponsorship and partnership agreements under s. 84.01 (36) that require the sponsor or partner to perform maintenance activities, in accordance with the department's standards, for the benefit of the department.

**SECTION 5.** 84.29 (5) of the statutes is amended to read:

84.29 (5) Construction of grade separations at intersections. In the furtherance of the public interest and general welfare of the state and the traveling public in the development of the interstate system, the department is authorized and empowered to construct grade separations at intersections of any interstate highway with other public highways and railroads and to change and adjust the lines of public highways and if necessary combine or relocate the same to adjust traffic service to grade separation structures. The entire cost of grade separations and relocations and alterations of local roads as so determined by the department shall be a part of the construction of and financed as a part of the cost of the interstate highway. The department may by agreement with a county or municipality or by order summarily vacate or relocate any town, county, city or village highway as part of the construction of an interstate highway but shall pay any damage legally payable under existing law to any property owner directly injured by the vacation or relocation of such street or highway. The department is empowered to enter into agreement with the unit of government having jurisdiction over the local highway relocated or altered as a part of the interstate highway improvement with respect to maintenance thereof, and in the absence of mutual agreement to the contrary, such relocated or altered highway

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shall be maintained by the unit of government having jurisdiction thereof before it was so relocated or altered, except any parts thereof which the department determines to be useful in the operation of or for access to the interstate highway, which parts shall be maintained by the state, subject to s. 84.07 (1r), as a part of the interstate highway. The action by the department relative to vacation and relocation or combining a public highway under jurisdiction of any county, town, city or village shall be conclusive.

**SECTION 6.** 84.295 (6) of the statutes is amended to read:

84.295 (6) Construction of grade separations at intersections. In the furtherance of the public interest and general welfare of the state and the traveling public in the development of freeways or expressways, the department is authorized and empowered to construct grade separations at intersections of any freeway or expressway with other public highways and railroads and to change and adjust the lines of public highways and if necessary combine, relocate or extend the same to adjust traffic service to grade separation structures. The entire cost of grade separations and relocations, alterations or extensions of local roads as so determined by the department shall be a part of the construction of and financed as a part of the cost of the freeway or expressway. The department may by agreement with a county or municipality or by order summarily vacate or relocate any town, county, city or village highway as part of the construction of a freeway or expressway but shall pay any damage legally payable under existing law to any property owner directly injured by the vacation or relocation of such street or highway. The department is empowered to enter into agreement with the units of government having jurisdiction over a local highway relocated, altered or extended as a part of the freeway or expressway improvement with respect to maintenance thereof, and in the absence

of mutual agreement to the contrary, such relocated, altered or extended highway shall be maintained by the unit of government having jurisdiction thereof before it was so relocated, altered or extended, except any parts thereof which the department determines to be useful in operation of or for access to the freeway or expressway, including structures over the freeway or expressway, which parts shall be maintained by the state, subject to s. 84.07 (1r), as a part of the freeway or expressway. The action by the department relative to vacation, relocation, extension or combining of a public highway under jurisdiction of any county, town, city or village shall be conclusive.

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